Assessing and Controlling Risk in Industrial Organization

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Abstract: Risk management is an activity which integrates recognition of risk, risk assessment, developing strategies to manage it, and mitigation of risk using managerial resources. Some traditional risk management are focused on risks stemming from physical or legal causes (e.g. natural disasters or fires, accidents, death). Industrial risk management, on the other hand, focuses on risks that can be managed using effective risk assessment techniques. Objective of risk management is to reduce different risks related to a pre-selected domain to an acceptable level. It may refer to numerous types of threat caused by environment, technology, humans, organizations and policies. The paper describes the different steps in the risk management process which methods are used in the different steps, and provides some examples for risk and control measures.

Keywords: Risk, Risk management, Safety, Risk matrix, Hazard

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I. INTRODUCTION

1.1 Risk

Organizations face a wide range of risks each day that can affect their ability to achieve certain business objectives and stay in business. Risk assessment is an important and sophisticated process used to assess an organization's risks so that it can mitigate and reduce risks to an acceptable level.

Risk is unavoidable and present in every human situation. It is present in daily lives, public and private sector organizations. Depending on the context (insurance, stakeholder, technical causes), there are many accepted definitions of risk in use.

The common concept in all definitions is uncertainty of outcomes. Where they differ is in how they characterize outcomes. Some describe risk as having only adverse consequences, while others are neutral.

One description of risk is the following: risk refers to the uncertainty that surrounds future events and outcomes. It is the expression of the likelihood and impact of an event with the potential to influence the achievement of an organization's objectives.

The phrase "the expression of the likelihood and impact of an event" implies that, as a minimum, some form of quantitative or qualitative analysis is required for making decisions concerning major risks or threats to the achievement of an organization's objectives. For each risk, two calculations are required: its likelihood or probability; and the extent of the impact on consequences.

Finally, it is recognized that for some organizations, risk management is applied to issues predetermined to result in adverse or unwanted consequences. For these organizations, the definition of risk which refers to risk as "a function of the probability (chance, likelihood) of an adverse or unwanted event, and the severity or magnitude of the consequences of that event" will become more relevant to their particular public decision-making contexts.

1.2 Risk Management

Two different safety management principles are possible: consequence-based safety management will claim that the worst conceivable events at an installation should not have consequences outside certain boundaries, and will thus design safety systems to assure this. Risk-based safety management (usually called risk management) maintains that the residual risk should be analysed both with respect to the probabilistic and the nature of hazard, and hence given information for further mitigation risk. This implies that very unlikely events might, but not necessarily will, be tolerated.

Risk management is not new tool and a lot of standards and guidance documents are available (ACT 2004, AZ/NZS 2004, Committee 2004, HR 2004, IEC 2008, ON2008, Rio Tinto 2007, Treasury Board of Canada 2001). It is an integral component of good management and decision-making at all levels of an organization. All departments in an organization manage risk continuously whether they realize it or not, sometimes more vigorously and systematically, sometimes less. More rigorous risk management occurs most visibly in those departments whose core mandate is to protect the environment and public health and safety. A present, a further generic standard on risk management is in preparation as a project IEC standard (IEC...
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2007) describing a systemic top down as well as a functional bottom up approach (see Fig. 1) This standard is intended to support existing industry or sector specific standards.

![Diagram of generic standard approach to risk management]

Fig. 1: Approach of the planned generic standard on risk management.

As with the definition of risk, there are equally many accepted definitions of risk management in use. Some describe risk management as the decision-making process, excluding the identification and assessment of risk, whereas others describe risk management as the complete process, including risk identification, assessment, and decisions around risk issues.

One well accepted description of risk management is the following: risk management is a systematic approach to setting the best course of action under uncertainty by identifying, assessing, understanding, acting on, and communicating risk issues.

In order to apply risk management effectively, it is vital that a risk management culture be developed. The risk management culture supports the overall vision, mission and objectives of an organization. Limits and boundaries are established and communicated concerning what unacceptable risk practices and outcomes.

Since risk management is directed at uncertainty related to future events and outcomes, it is implied that all planning exercises encompass some form of risk management. There is also a clear implication that risk management is everyone’s business, since people at all levels can provide some insight into the nature, likelihood and impacts of risk. Risk management is about making decisions that contribute to the achievement of an organization’s objectives by applying it both at the individual activity level and in functional areas.

It assists with decisions such as the reconciliation of science-based evidence and other factors; cost with benefits and expectations in investing limited public resources; and the governance and control structures needed to support due diligence, responsible risk-taking, innovation and accountability.

A typical decision support for risk and safety management at strategic, normative and operational level is provided in (JCSS 2008).

1.3 Integrated Risk Management

The current operating environment is demanding a more integrated risk management approach (Bolvin et al. 2007 and Treasury Board of Canada 2001). It is no longer sufficient to manage risk at the individual activity level or in functional silos. Organizations around the world are benefiting from a more comprehensive approach to dealing with all their risks.
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Today, organizations are faced with many different types of risk (e.g., policy, program, operational, project, financial, human resources, technological, health, safety, political). Risks that present themselves on a number of fronts as well as high level, high impact risks demand a coordinated, systematic corporate response.

Thus, integrated risk management is defined as a continuous, proactive and systematic process to understand, manage and communicate risk from an organization-wide perspective. It is about making strategic decisions that contribute to the achievement of an organization's overall corporate objectives.

Integrated risk management requires an ongoing assessment of potential risks for an organization at every level and then aggregating the results at the corporate level to facilitate priority setting and improved decision-making. Integrated risk management should be embedded in the organization's corporate strategy and shape the organization's risk management culture. The identification, assessment and management of risk across an organization helps reveal the importance of the whole, the sum of the risks and the interdependence of the parts.

Integrated risk management does not focus only on the minimization or mitigation of risks, but also supports activities that foster innovation, so that the greatest returns can be achieved with acceptable results, costs and risks.

From a decision-making perspective, integrated risk management typically involves the establishment of hierarchical limit systems and risk management committees to help to determine the setting and allocation of limits. Integrated risk management strives for the optimal balance at the corporate level. However, companies still vary considerably in the practical extent to which important risk management decisions are centralized (Basel Committee on Banking Supervision 2003).

**1.4 Safety Management**

Apart from reliable technologies, the operational management of a industrial plant with high risk potential is also a highly important factor to ensure safe operation. Owing to the liberalization of the markets and resulting cost pressure to the industries, the importance of operational management is growing since cost savings in the areas of personnel and organization result in reducing the number of personnel together with changes in the organizational structure and working processes. For small- and medium-sized companies, specific support is necessary and provided in (Rheinland-Pfalz 2008).

Experience with accidents in different branches of industry shows the importance of safe operational management. Today, effective safety management is seen as one crucial element of safe operational management (Iles & Gertner 2006).

The term safety management subsumes the entirety of all activities relating to the planning, organization, management and supervision of individuals and work activities with a view to the efficient achievement of a high degree of safety performance, i.e., the achievement of a high quality of all activities that are important to safety, and to the promotion of a highly developed safety culture. Safety management is not limited to certain organization units but comprises the entire safety-related organization of the company. Safety management is the responsibility of the management level of a company.

For example in case of nuclear power plants in Germany (ICBMU 2004), the licensee is according to the Atomic Energy Act responsible for the safety of the plant he operates. To fulfill the conditions associated with this responsibility, he has to implement an effective safety management system that complies with the requirements of the current regulations and with international standards. Typical management systems in nuclear power plants are described.

Sometimes risk management and safety management are seen as the same type of management, but in practice safety management is a main and important part of the risk management which also covers, e.g., financial risks.

**II. RISK MANAGEMENT STEPS AND TOOLS**

The risk management steps (see Fig. 2) are:
1. Establishing goals and context (i.e., the risk environment),
2. Identifying risks,
3. Analysing the identified risks,
4. Assessing or evaluating the risks,
5. Treating or managing the risks,
6. Monitoring and reviewing the risks and the risk environment regularly, and
7. Continuously communicating, consulting with stakeholders and reporting.

Some of the risk management tools are described in (IEC 2008) and (Oehmen 2005).
2.1 Establish goals and context
The purpose of this stage of planning enables to understand the environment in which the respective organization operates, that means to thoroughly understand the external environment and the internal culture of the organization. The analysis is undertaken through:
- establishing the strategic, organizational and risk management context of the organization, and
- identifying the constraints and opportunities of the operating environment.

Fig. 2: Risk management process.

The establishment of the context and culture is undertaken through a number of environmental analyses that include, e.g., a review of the regulatory requirements, codes and standards, industry guidelines as well as the relevant corporate documents and the previous year’s risk management and business plans.

Part of this step is also to develop risk criteria. The criteria should reflect the context defined, often depending on an internal policies, goals and objectives of the organization and the interests of stakeholders. Criteria may be affected by the perceptions of stakeholders and by legal or regulatory requirements. It is important that appropriate criteria be determined at the outset.

Although the broad criteria for making decisions are initially developed as part of establishing the risk management context, they may be further developed and refined subsequently as particular risks are identified and analysis techniques are chosen. The risk criteria must correspond to the type of risks and the way in which risk levels are expressed.

Methods to assess the environmental analysis are SWOT (Strengths, Weaknesses, Opportunities and Threats) and PEST (Political, Economic, Societal and Technological) frameworks, typically shown as tables.

2.2 Identify the risks
Using the information gained from the context, particularly as categorised by the SWOT and PEST frameworks, the next step is to identify the risks that are likely to affect the achievement of the goals of the organization, activity or initiative. It should be underlined that a risk can be an opportunity or strength that has not been realised.

Key questions that may assist your identification of risks include:
- For us to achieve our goals, when, where, why, and how are risks likely to occur?
- What are the risks associated with achieving each of our strategies?
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- What are the risks of not achieving these priorities?
- Who might be involved (e.g., suppliers, contractors, stakeholders)?

The appropriate risk identification method will depend on the application area (i.e., nature of activities and the hazard groups), the nature of the project, the project phase, resources available, regulatory requirements and client requirements as to objectives, desired outcome and the required level of detail.

The use of the following tools and techniques may further assist the identification of risks:

- Examples of possible risk sources,
- Checklist of possible business risks and fraud risks,
- Typical risks in stages of the procurement process,
- Scenario planning as a risk assessment tool,
- Process mapping, and
- Documentation, relevant audit reports, program evaluations and/or research reports.

Specific lists, e.g., from standards, and organizational experience support the identification of internal risks. To collect experience available in the organization regarding internal risks, people with appropriate knowledge from the different parts of the organization should be involved in identifying risks. Creativity tools support this group process (see Fig. 3).

The identification of the sources of the risk is the most critical stage in the risk assessment process. The sources are needed to be managed for proactive risk management. The better the understanding of the sources, the better the outcomes of the risk assessment process and the more meaningful and effective will be the management of risks.

![Creativity tools diagram](image-url)

**Fig. 3: Creativity tools.**

Key questions to ask at this stage of the risk assessment process to identify the impact of the risk are:

- Why is this event a risk?
- What happens if the risk eventuates?
- How can it impact on achieving the objectives/outcomes?

Risk identification of a particular system, facility or activity may yield a very large number of potential accidental events and it may not always be feasible to subject each one to detailed/quantitative analysis. In practice, risk identification is a screening process where events with low or trivial risk are dropped from further consideration. However, the justification for the events not studied in detail should be given. Quantifications then concentrated on the events which will give rise to higher levels of risk. Fundamental methods such as Hazard and Operability (HAZOP) studies, fault trees, event tree logic diagram and Failure Mode and Effect Analysis (FMEA) are tools which can be used to identify the risks and assess the criticality of possible outcomes. An example of a systematic method for identifying technical risks of a plant is the establishment of a risk register where different types of risks and damage classes are correlated to local areas of plant (Fig. 4).
2.3 Analyse the risk

Risk analysis involves the consideration of the source of risk, the consequence and likelihood to estimate the inherent or unprotected risk without controls in place. It also involves identification of the controls, an estimation of their effectiveness, and the resultant level of risk with controls in place (the protected, residual or controlled risk). Qualitative, semi-quantitative and quantitative techniques are all acceptable analysis techniques depending on the risk, the purpose of the analysis and the information and data available.

Often qualitative or semi-quantitative techniques can be used for screening risks whereas higher risks are being subjected to more expensive quantitative techniques as required. Risks can be estimated qualitatively and semi-quantitatively using tools such as hazard matrices, risk graphs, risk matrices or monographs but noting that the risk matrix is the most common. Applying the risk matrix, it is required to define for each risk its profile using likelihood and consequences criteria. Typical definitions of the likelihood and consequence are contained in the risk matrix (see Table 1). Using the consequence criteria provided in the risk matrix, one has to determine the consequences of the event occurring (with current controls in place).

To determine the likelihood of the risk occurring, one can apply the likelihood criteria (again contained in the risk matrix). As before, the assessment is undertaken with reference to the effectiveness of the current control activities. To determine the level of each risk, one can again refer to the risk matrix. The risk level is identified by intersecting the likelihood and consequence levels on the risk matrix.

Complex risks may involve a more sophisticated methodology. For example, a different approach may be required for assessing the risks associated with a significantly large procurement.

Table 1: Example of a risk matrix

<table>
<thead>
<tr>
<th>Impact</th>
<th>Rare</th>
<th>Unlikely</th>
<th>Possible</th>
<th>Likely</th>
<th>Almost certain</th>
</tr>
</thead>
<tbody>
<tr>
<td>Catastrophic</td>
<td>moderate</td>
<td>moderate</td>
<td>high</td>
<td>critical</td>
<td>critical</td>
</tr>
<tr>
<td>Major</td>
<td>low</td>
<td>moderate</td>
<td>moderate</td>
<td>high</td>
<td>critical</td>
</tr>
<tr>
<td>Moderate</td>
<td>low</td>
<td>moderate</td>
<td>moderate</td>
<td>moderate</td>
<td>high</td>
</tr>
<tr>
<td>Minor</td>
<td>low</td>
<td>moderate</td>
<td>low</td>
<td>low</td>
<td>moderate</td>
</tr>
<tr>
<td>Insignificant</td>
<td>low</td>
<td>low</td>
<td>low</td>
<td>low</td>
<td>moderate</td>
</tr>
</tbody>
</table>
Special approaches exist to analyse major risk in complex projects, e.g. described in (Cagno et al. 2007).

2.4 Evaluate the risk

Once the risks have been analysed they can be compared against the previously documented and approved tolerable risk criteria. When using risk matrices this tolerable risk is generally documented with the risk matrix. Should the protected risk be greater than the tolerable risk then the specific risk needs additional control measures or improvements in the effectiveness of the existing controls.

The decision of whether a risk is acceptable or not acceptable is taken by the relevant manager. A risk may be considered acceptable if for example:
- The risk is sufficiently low that treatment is not considered cost effective, or
- A treatment is not available, e.g. a project terminated by a change of government, or
- A sufficient opportunity exists that outweighs the perceived level of threat.

If the manager determines the level of risk to be acceptable, the risk may be accepted with no further treatment beyond the current controls. Acceptable risks should be monitored and periodically reviewed to ensure they remain acceptable. The level of acceptability can be organisational criteria or safety goals set by the authorities.

2.5 Treat the risk

An unacceptable risk requires treatment. The objective of this stage of the risk assessment process is to develop cost-effective options for treating the risks. Treatment options (see Fig. 5), which are not necessarily mutually exclusive or appropriate in all circumstances, are driven by outcomes that include:
- Avoiding the risk,
- Reducing (mitigating) the risk,
- Transferring (sharing) the risk, and
- Retaining (accepting) the risk.

Avoiding the risk - not undertaking the activity that is likely to trigger the risk.
Reducing the risk - controlling the likelihood of the risk occurring, or controlling the impact of the consequences if the risk occurs.

![Fig. 5: Treatment of risks](image)

Factors to consider for this risk treatment strategy include:
- Can the likelihood of the risk occurring be reduced? (through preventative maintenance, quality assurance and management, change in business systems and processes), or
- Can the consequences of the event be reduced? (through contingency planning, minimizing exposure to sources of risk or separation/relocation of an activity and resources).

Examples for the mitigation activity effectiveness are described in (Wirth 2006).

Transferring the risk totally or in part - This strategy may be achievable through moving the responsibility to another party or sharing the risk through a contract, insurance, or partnership/joint venture. However, one should be aware that a new risk arises in that the party to whom the risk is transferred may not adequately manage the risk!

Retaining the risk and managing it - These requirements feature heavily in this strategy.
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The next step is to determine the target level of risk resulting from the successful implementation of the preferred treatments and current control activities.

The intention of a risk treatment is to reduce the expected level of an unacceptable risk. Using the risk matrix one can determine the consequence and likelihood of the risk and identify the expected target risk level.

2.6 Monitoring the risk

It is important to understand that the concept of risk is dynamic and needs periodic and formal review. The currency of identified risks needs to be regularly monitored. New risks and their impact on the organization may have to be taken into account.

This step requires the description of how the outcomes of the treatment will be measured. Milestones or benchmarks for success and warning signs for failure need to be identified.

The review period is determined by the operating environment (including legislation), but as a general rule a comprehensive review every five years is an accepted industry norm. This is on the basis that all plant changes are subject to an appropriate change process including risk assessment.

The review needs to validate that the risk management process and the documentation is still valid. The review also needs to consider the current regulatory environment and industry practices which may have changed significantly in the intervening period.

The organization, competencies and effectiveness of the safety management system should also be covered. The plant management systems should have captured these changes and the review should be seen as a ‘back step’.

The assumptions made in the previous risk assessment (hazards, likelihood and consequence), the effectiveness of controls and the associated management system as well as people need to be monitored on an on-going basis to ensure risk are in fact controlled to the underlying criteria.

For an efficient risk control the analysis of risk interactions is necessary.

This ensures that the influences of one risk to another is identified and assessed. Usual method for that purpose is a cross impact analysis (see Fig. 6), Petri nets or simulation tools.

A framework needs to be in place that enables responsible officers to report on the following aspects of risk and its impact on organizations’ operations:

- What are the key risks?
- How are they being managed?
- Are the treatment strategies effective? – If not, what else must be undertaken?
- Are there any new risks and what are the implications for the organization?

2.7 Communication and reporting

Clear communication is essential for the risk management process, i.e. clear communication of the objectives, the risk management process and its elements, as well as the findings and recommendations as a result of the output.

Risk management is an integral element of organization’s management. However, for its successful adoption it is important that in its initial stages, the reporting on risk management initiatives through the framework. The requirements on the reporting have to be fixed in a qualified and documented procedure, e.g., in a management handbook. The content of such a handbook is shown in Figure 7.

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1. Personal protective equipment: includes safety glasses and goggles, earmuffs and earplugs, hard hats, toe-capped footwear, gloves, respiratory protection, aprons, etc. Their effectiveness in realistic work situations does not exceed 20%.

You will need to develop work procedures in relation to the new control measures, which may involve clearly defining responsibilities of management, supervisors and workers. If, like many businesses, you find there are quite a lot of improvements that you could make, big and small, don’t try to do everything at once. Make a plan of action to deal with the most important things first. Health and safety inspectors acknowledge the efforts of businesses that are clearly trying to make improvements. A good plan of action often includes a mixture of different things such as:
- priority and quick action to hazards associated with high or critical risks
- a few simple or easy improvements that can be done quickly, perhaps as a temporary solution until more reliable controls are in place
- long-term solutions to those risks most likely to cause accidents or ill health
- regular maintenance arrangements for training workers on the main risks that remain and how they are to be controlled.
- Regular training checks to make sure that the control measures stay in place; and
- clear responsibilities — who will lead on what action, and by when.

Remember, prioritise and tackle the most important things first. As you complete each action, tick it off your plan. You should inform all relevant persons about the control measures being implemented, in particular, the reasons for the changes. You should also provide adequate supervision to verify that the new control measures are being implemented and used correctly. Any maintenance in relation to the control measures is an important part of the process. Work procedures should detail maintenance requirements and verification of the maintenance to ensure the ongoing effectiveness of the control measures.

3.2 Documenting the Process

Documenting the process will help ensure that identified control measures are implemented in the way that they were intended. It will also assist in managing other hazards and risks that may be in some way similar to ones already identified and dealt with. Adequate record keeping of the risk management process will also help demonstrate to the Office of Regulatory Services, or in litigation, that you have been actively working to ensure safety at your workplace. Records should show that the process has been conducted properly including information about the hazards, associated risks and control measures that have been implemented. Information should include:
- hazards identified
- assessment of the risks associated with those hazards
- decisions on control measures to manage exposure to the risks
- how and when the control measures are implemented
- evidence of monitoring and review of the effectiveness of the controls any checklist used in the process.

3.3 Monitoring and Reviewing

Whichever method of controlling the hazard is determined, it is essential that an evaluation of its impact on the use of the equipment, substance, system or environment is carried out to ensure that the control does not contribute to the existing hazard or introduce a new hazard to the area. It is also essential that all people concerned be informed about the changes and where necessary provided with the appropriate information, instruction, training and supervision as are reasonably necessary to ensure that each worker is safe from injury and risks to health. It is also recommended that after a period of time the area supervisor carry out a review of the system or control to determine its suitability.

Hazard identification and risk assessment and control are ongoing processes. Make sure that you undertake a hazard identification and risk assessment and control process when there is a change to the workplace, including when work systems, tools, machinery or equipment changes occur, or simply when the existing process was done some time ago and is potentially out of date or no longer valid.

IV. DESCRIPTION

4.1 Nigerian Civil Aviation Authority (NCAA) risk management to the NCAT program

NCAA and NASRDA have been working together to create Nigerian College of Aviation Technology (NCAT). NCAT is a Boeing 747SP (SpecialPerformance) aircraft, extensively modified to accommodate a 2.5 meter reflecting telescopes and airborne mission control system. In (Dutta 2007) it is shown how the NCAT program handled onesafety issue through appropriate use of NCAT’s Risk Management Process based on (NCAT 2002).
4.1.1 Risk identification

The safety issue was identified while reviewing the Probabilistic Risk Assessment of depressurization scenario in the telescope cavity. The failure scenario itself was previously known where a leak in the telescope cavity door seal sucked air out from the telescope cavity creating negative pressure differential between the telescope cavity and the aft cavity. Two negative pressurerelief valves were designed to handle this and other cavity negative pressure scenarios. However, the proposed new scenario had a leak area that was beyond the original design basis. Nevertheless, this failure scenario was deemed credible but with a lower probability of occurrence.

4.1.2 Risk analysis

After identification of the safety issue, both the risk management and the engineering processes required an analysis of this depressurization scenario. Multiple models of the depressurization scenarios were created and analyzed at peak dynamic pressures. The results revealed that under some failure scenarios the relief valves might not be redundant. Both valves need to function for adequate pressure equalization without exceeding structural design loads. These conditions created a program risk state that needed to be mitigated. All considerations within the risk analysis were based on prescribed project risk definitions.

4.1.3 Risk control

As a result, the program started a risk mitigation plan where a test will be performed to characterize the seal failure scenario by intentionally deflating the seal at lower dynamic pressure. This risk continues to reside in the NCAT program risk list so as to ensure that the risk mitigation plan is carried out in the future. The risk list is the listing of all identified risks in priority order from highest to lowest risk, together with the information that is needed to manage each risk and document its evolution over the course of the program. The highest risks are extracted from the list. The negative pressure relief valve risk has not yet reached among the top fifteen list of risk(Attin 2007).

V. CONCLUSION

Risk management is, at present, implemented in many large as well as small and mediumsized industries. In (Gustavsson 2006) it is outlined how a large company can handle its risks in practice and contains a computer based method for risk analysis that can generate basic data for decision-making in the present context. In that study, Treleborg AB has been chosen as an example to illustrate the difficulties that can be encountered concerning risk management in a large company with different business areas. One typical difficulty is reaching the personnel. Another typical weakness is a missing system for controlling and following up on the results of the risk analysis that has been performed.

However, not only industries but also governmental organizations, research institutes and hospitals are now introducing risk management to some extent.

In case of hospitals, patient safety is endangered, e.g., by adverse events during medical treatment. Patient safety can be increased through risk management which reduces errors through error prevention. This presupposes the recognition of causes for errors and near misses which can be achieved through a critical incident reporting system (CIRS) with a detailed incident reporting form. CIRS is seen as an important instrument in the process of risk management and is, at present, of increasing importance. Why is it important to have risk management in mind when performing risk assessment? The different tools support the answer to the following questions:
- risk analysis - how safe is the system, process, or item to be investigated,
- risk evaluation - how safe is safe enough, e.g., by comparing the results of the risk analysis with prescribed safety criteria,
- risk management - how to achieve and ensure an adequate level of safety.

Thus, the results of technical risk assessments are one (often very important) part of an overall risk or safety assessment of an organization.

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